

Message Text

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ACTION IO-13

INFO OCT-01 CIAE-00 CU-02 INRE-00 NSAE-00 USIE-00 AF-08

ARA-06 EA-07 EUR-12 NEA-10 ISO-00 OIC-02 IOE-00 SSO-00

NSCE-00 DODE-00 PM-04 H-02 INR-07 L-03 NSC-05 PA-01

PRS-01 SP-02 SS-15 DHA-02 ORM-02 EB-07 OMB-01 TRSE-00

SAM-01 SSM-03 ACDA-07 /124 W
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O 081610Z NOV 76

FM AMEMBASSY NAIROBI

TO SECSTATE WASHDC IMMEDIATE 3796

INFO AMEMBASSY TEL AVIV IMMEDIATE

USMISSION GENEVA IMMEDIATE

USMISSION USUN NEW YORK IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

C O N F I D E N T I A L NAIROBI 12333

NESCO

E.O. 11652: GDS

TAGS: PORG, OCON, UNESCO

SUBJECT: PRELIMINARY ASSESSMENT JERUSALEM AND OCCUPIED
TERRITORIES ISSUE

1. AS EXPECTED TOUGH RESOLUTIONS, PRELIMINARY DRAFTS
REPORTED SEPTTEL, ARE NOW SURFACING FROM THE ARABS. THERE IS
STRONG DESIRE FOR SOME BLOOD AMONG ARABS AFTER DEFEAT ON
REGIONAL ISSUE AND BACK DOWN ON MASS MEDIA. HOWEVER, AFRICANS
ARE STILL DETERMINED NOT TO LET CONFERENCE GET OUT OF
HAND. CONVERSATIONS WITH KEY AFRICANS INDICATE THEY ARE
STILL NEGOTIATING WITH THE ARABS TO TRY AND MODERATE TEXT
THAT WILL APPEAR AS DRAFT DR.

2. BEST ESTIMATE NOW IS THAT FINAL TEXT WILL CONTAIN
SANCTIONS, AND PROBABLY CALL FOR ISRAEL TO BE BARRED FROM
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FURTHER MEETINGS UNLESS THEY COMPLY WITH THE RESOLUTIONS

DEMANDING THAT THE EXCAVATIONS BE STOPPED. THE KEY ON THE JERUSALEM ISSUE MAY WELL BE WHETHER THE MOSLEM ASIAN COUNTRIES WILL GO ALONG WITH SANCTIONS AS THEY DID IN 1974. WITH THEIR SUPPORT AND WITHOUT THE WEAKENING OF AFRICAN SUPPORT THE EXCLUSION CLAUSE CAN PROBABLY BE CUT OUT.

3. BUT IT IS STILL LIKELY THAT THE PREVIOUS SANCTIONS WILL BE MAINTAINED. WE DO NOT SEE MUCH HOPE FOR DELETING THEM OR EVEN MERELY MENTIONING THEM BY REFERENCE. THEREFORE, BEST BET ON JERUSALEM IS TO SHOOT FOR MAINTAINING STATUS QUO.

4. IN ORDER MAKE U.S. POSITION CRYSTAL CLEAR AND SINCE WE WILL HAVE OVER A WEEK BEFORE ACTION IN COMMISSION IS TAKEN, AND LONGER BEFORE IT GETS TO PLENARY, WE RECOMMEND THE DEPT GO TO THE CAPITALS OF MOSLEM ASIANS, MALAYSIA, INDONESIA, PAKISTAN, INDIA, IRAN AND LAYING ON THE LINE AS TO THE CONSEQUENCES OF ADOPTING EXCLUSION CLAUSE. ALSO, RECOMMEND THAT OUR POSITION BE CRYSTAL CLEAR TO MODERATE ARABS, I.E. EGYPT, TUNISIA, MOROCCO. WE DOUBT MUCH CAN BE DONE WITH SAUDI ARABIA. DEMARCHES MAY ALSO HELP ON THIS ISSUE IN TURKEY, CYPRUS, GREECE AND MALTA. IN LATIN AMERICA IT WOULD HELP IF MEXICO, VENEZUELA, BRAZIL, PERU, COLUMBIA, AND SURINAM WERE STRONGLY WITH US. SURINAM IS NEW AND MIGHT NOT UNDERSTAND WHAT IS GOING ON.

5. WE THINK THE EUROPEANS WILL BE SOLID BEHIND DELETING SANCTIONS, BUT THEY WILL OTHERWISE PROBABLY GO ALONG WITH ABSTAINING ON A RESOLUTION WHICH WE WOULD CONSIDER TOO TOUGH ON ISRAEL. THEY ARE HARDLY SATISFIED WITH THE EXCAVATIONS SITUATION AND NOT ENTHUSIASTIC ABOUT FIGHTING HARD, EXCEPT AGAINST EXTREME MEASURES.

6. M'BOW IS STILL PLAYING A KEY ROLE, BUT HE WILL PROBABLY ONLY SEEK TO DELETE THE MOST EXTREME SANCTIONS, I.E., EXCLUSION. HE CANNOT BE EXPECTED TO DO MUCH ABOUT BACKTRACKING ON THE 1974 RESOLUTION. HIS PRESTIGE WILL SIMPLY BE STRAINED TOO FAR AS HE HAS HAD TO INTERVENE

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STRONGLY ON THE REGIONAL ISSUE AND MASS MEDIA.

7. THE RESOLUTION ON OCCUPIED TERRITORIES SEEMS ABOUT THE SAME AS THAT OF THE LAST GC, BUT WOULD WELCOME DEPT ANALYSIS AS WE WILL NOT HAVE TIME FOR CAREFUL ANALYSIS AND COMPARISON.

8. AS WE EXPECT TO HAVE TO INTERVENE IN DEBATE TO MAKE

U.S. POSITION CLEAR, WOULD APPRECIATE A TEXT FROM DEPT.
ALTERNATIVE TEXTS FACING SITUATION OF 1) DEBATE ON
EXCLUSION AND 2) IN CASE OF ONLY REPEAT OF 1974 SANCTIONS
WOULD BE MOST HELPFUL.

9. EXPECT FURTHER INFORMATION FOLLOWING INFORMATION
GROUP MEETING TOMORROW.
MARSHALL

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DEFAMATION, CULTURAL PROPERTY, RESOLUTIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 08 NOV 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: coburnhl
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976NAIROB12333
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760416-0376
From: NAIROBI
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19761171/aaaacjey.tel
Line Count: 123
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: coburnhl
Review Comment: n/a
Review Content Flags:
Review Date: 26 APR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <26 APR 2004 by hartledg>; APPROVED <14 SEP 2004 by coburnhl>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: PRELIMINARY ASSESSMENT JERUSALEM AND OCCUPIED TERRITORIES ISSUE
TAGS: PORG, OCON, IS, XF, KE, UNESCO
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006